



Lcdo. José J. Velázquez Quiles
Secretario

CEE-AC-26-069

7 de mayo de 2026

MIEMBROS DE LA COMISIÓN
JAVAA

CERTIFICACIÓN DE ACUERDO

Se transcribe el Acuerdo de la Reunión de Comisión celebrada el jueves, 7 de mayo de 2026, para su conocimiento y acción que corresponda.

ASUNTO: US VOTE FOUNDATION

Discutido el asunto por los Comisionados Electorales, acordaron de forma *unánime* devolver el asunto a JAVAA para que evalúen y hagan recomendaciones, de no haber consenso, deberán elevar el desacuerdo con la posición de cada partido.

Así se acuerda.

Lcdo. José Japhet Velázquez Quiles
Secretario



Fw: Referido a Comisión US Vote Foundation

From Norma I. Figueroa Morales <nfigueroa@cee.pr.gov>
Date Mon 4/27/2026 11:08 AM
To José J Velázquez Quiles <jvelazquez@cee.pr.gov>
Cc José M. Calderón Figueroa <JMCalderon@cee.pr.gov>; JAVA <Java@cee.pr.gov>

 1 attachment (5 MB)

US Vote Foundation Referido a Comisión04-27-2026-095125.pdf;

Saludos cordiales.

Por este medio, la Junta Administrativa de Voto Ausente y Adelantado (Javaa) eleva a la consideración de la Comisión una consulta recibida por parte de la entidad U.S. Vote Foundation, relacionada con el trámite de solicitudes bajo la modalidad UOCAVA.

Según surge de la comunicación recibida, la U.S. Vote Foundation consulta si, para fines de completar una solicitud de voto ausente y/o voto adelantado mediante el formulario Federal Post Card Application (FPCA), Puerto Rico aceptaría una solicitud mediante su sistema, en el cual el elector toma una imagen de su firma manuscrita y dicha imagen es incorporada al formulario, el cual posteriormente es remitido por correo electrónico a la oficina electoral correspondiente a través del sistema de dicha entidad.

La entidad aclara que no se trata de una firma digital o generada por máquina, sino de una imagen de la firma real del elector aplicada al formulario federal. Asimismo, indican que actualmente mantienen dicha funcionalidad desactivada para electores UOCAVA de Puerto Rico, debido a que entienden que este tipo de solicitud no sería aceptada por Puerto Rico, por lo que solicitan confirmación sobre si esa interpretación es correcta o si existe algún cambio que permita aceptar y procesar solicitudes enviadas de esa manera.

El asunto fue discutido por los miembros de la Javaa, y se recogieron las siguientes posturas:

Postura del PNP:

Consultar a los Comisionados Electorales sobre la contestación que se le daría a la U.S. Vote Foundation.

Postura del PPD:

Se opone. El sistema eRE hace ese proceso. Ver documento adjunto.

Postura del PIP:

Se eleve a Comisión.

A la luz de lo anterior, y considerando que la postura de los miembros de la Javaa se procede a referir la controversia para discusión del pleno de la Comisión.

Se aneja copia de la comunicación recibida, el ejemplo provisto por la U.S. Vote Foundation, el acta de incidencias correspondiente y el documento relacionado a la postura del PPD, para la evaluación y determinación que proceda.

Quedamos atentos a la determinación de la Comisión y a cualquier instrucción adicional sobre la contestación que deberá emitirse a la entidad solicitante.

Saludos cordiales,

Lcda. Norma I. Figueroa Morales

JAVAA

Comisión Estatal de Elecciones

nfigueroa@cee.pr.gov

Ext. 787-777-8682 Ext. 4100



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From: Franzuas Alemán Alemán <faleman@cee.pr.gov>

Sent: Monday, April 27, 2026 10:05 AM

To: Norma I. Figueroa Morales <nfigueroa@cee.pr.gov>

Subject: Referido a Comisión US Vote Foundation

Franzuas Alemán Alemán

Secretaria Confidencial II
Junta Administrativa de Voto Ausente y Voto Adelantado



**COMISIÓN ESTATAL DE ELECCIONES DE PUERTO RICO
JUNTA ADMINISTRATIVA DE VOTO AUSENTE Y ADELANTADO**

ACTA DE INCIDENCIAS

Fecha: 27 Abril 2020

Hora: de 9:02 am a 9:25 AM

Asistentes:

Ivonne Figueroa Cruz Leda Norma I. Figueroa Cruz

Manuel Nazario Núñez Franziska Aleman

Margarita Olmeda Orta

Asunto Atendido: La Javaa recibio un correo electrónico del U.S. Vote Foundation. La fundación pregunta si para cumplimentar una solicitud de Voto Ausente y/o Adelantado pueden utilizar una firma electrónica enviada como imagen a ellos, como intermediarios.

Posturas por partido:

PNP- Consultar a los Comisionados Electorales sobre la constitución que se le daría a la US Vote Foundation.

PPD Se opone. El sistema eRe hace ese proceso. Ver documento adjunto

PIP- Se eleve a Comisión

Firma:

[Signature]
PNP

[Signature]
PPD

[Signature]
PIP

[Signature]
PRESIDENCIA JAVA A

Re: [EXTERNO]: U.S. Vote Foundation - Question to PR Elections About Email FPCA Submission

From Leslie A. López Cotto <llopez@cee.pr.gov>

Date Fri 03/27/2026 4:15 PM

To JAVA <Java@cee.pr.gov>; susan@usvotefoundation.org <susan@usvotefoundation.org>

Good afternoon Mrs. Dzeduszycka-Suinat,

Your request is being evaluated. You will receive a response regarding the matter.

Tairy Ortega Ramos- Representant PNP
Leslie Ann López- Member PPD
Margarita Olmeda-Member PIP

Members of the Javaa
Junta Administrativa de Voto Ausente y Adelantado
787-777-8286 ext 4022



From: Susan Dzeduszycka-Suinat - U.S. Vote Foundation <susan@usvotefoundation.org>

Sent: Monday, March 23, 2026 10:52 AM

To: JAVA <Java@cee.pr.gov>

Subject: [EXTERNO]: U.S. Vote Foundation - Question to PR Elections About Email FPCA Submission

Algunos contactos que recibieron este mensaje no suelen recibir correos electrónicos de susan@usvotefoundation.org.
Por qué es esto importante

PRECAUCIÓN: Este correo electrónico se originó fuera de la organización. No haga clic en enlaces ni abra archivos adjuntos a menos que reconozca al remitente y sepa que el contenido es seguro.

U.S. Vote Foundation is a nonpartisan, nonprofit civic technology and voter outreach organization.

The Foundation has a very strong vote-by-mail, and in particular, UOCAVA focus. We developed a technology that allows voters to apply a scan of their actual signature to an FPCA and sent it through our system as an email attachment to their election office. *It is not* a machine-generated or digital signature, but an image of their actual signature applied to the form, which is then sent as a PDF.

We have the service/functionality turned OFF for PR UOCAVA voters. Our understanding is that these forms will not be accepted by PR.

My question to you: Is that correct? Will PR accept a form produced using this technology? I am checking because this functionality is very helpful to voters abroad who face printing and/or postal issues. It helps them get their actual signature on file, while overcoming print/scan/post challenges.

Hence, I am checking with you to see if anything has changed in PR that might make it possible to accept and process FPCA's sent to you in this manner. To give you a specific example, I have attached a sample form produced by our system for a fictitious voter in another state.

Please see below for further background on our organization and the specific technology we developed.

I look forward to your reply. Thank you,
Susan

Susan Dzieduszycka-Suinat, President and CEO
U.S. Vote Foundation | Overseas Vote | US.VOTE
A 501(c)3 Nonprofit, Nonpartisan, Public Charitable Foundation
usvotefoundation.org | overseasvotefoundation.org | us.vote
susan@usvotefoundation.org | +1.202.470.2480

ADDITIONAL BACKGROUND

U.S. Vote Foundation (US Vote) is a U.S. nonpartisan, Delaware nonprofit organization recognized by the Internal Revenue Service ("IRS") as a public charity under Section 501(c)(3) of the Internal Revenue Code of 1986, as amended. Founded in 2005 as Overseas Vote Foundation (OVF), the organization was created to address a critical gap in civic participation: the difficulty faced by U.S. citizens living, working, studying, or serving in the U.S. military abroad in accessing accurate voting information and successfully navigating the absentee voting process. US Vote's history and mission are described in greater detail here: <https://www.usvotefoundation.org/USVote-Origin-Story>

At the time of its founding, U.S. civilians overseas and U.S. military voters overseas were entirely excluded from online services that assisted them with the challenge of voter registration and absentee ballot request as prescribed by the Uniformed and Overseas Absentee Voting Act (UOCAVA). OVF was the first organization to program and introduce an online process for U.S. military and U.S. civilian overseas voter registration and absentee ballot request, specifically the Federal Post Card Application (FPCA).

This innovation represented a significant breakthrough and led to close collaboration with the Federal Voting Assistance Program (FVAP) and sustained engagement with the National Association of Secretaries of State (NASS). Through that work, US Vote participated consistently in bi-annual NASS meetings with state election leaders across the country.

Over the past two decades, US Vote has engaged in constructive working relationships with state and local election officials nationwide. US Vote's Election Official Directory (<https://www.usvotefoundation.org/election-offices>) is the nation's foremost resource for election office contact information and is licensed to many major voter outreach organizations, including the League of Women Voters, vote.org, Rock the Vote, VoteAmerica, and more.

US Vote licensed complete overseas and military voter service systems as fully hosted solutions to eight states, including Alabama, Texas, West Virginia and others. The State of Ohio continues to license and operate its US Vote system today. US Vote's role has consistently been that of a technical and informational partner supporting election officials, voting services providers, researchers and government organizations while ensuring compliance with state law, federal law, and UOCAVA requirements.

US Vote's services are national in scope, assisting voters in all U.S. states and territories, regardless of party affiliation or political preference. In the 2024 election cycle, US Vote directly served approximately 5.6 million voters through our public-facing tools and platforms, and indirectly supported an additional 25 million voters through our licensing agreements with states and jurisdictions. A summary of US Vote's impact is available here:

<https://www.usvotefoundation.org/USVote-Impact-Statement>.

Innovation has always been central to US Vote's mission. All civic technology developed by US Vote exists for a single purpose: to help eligible U.S. citizens access accurate election information and comply with applicable voting requirements. US Vote's technology facilitates voter participation through information, guidance, and administrative clarity. US Vote's tools help voters understand election dates and deadlines, identify and contact the correct election office, and accurately complete required forms.

Photo-Sign-Email (PSE) Absentee Ballot Request Innovation

In early 2024, US Vote released a new absentee ballot request functionality. US Vote called this their Photo-Sign-Email system ("PSE"). In the PSE process:

- The voter initiates and enters their information which is used to fill out their absentee ballot request

application.

- The PSE functionality then allows voters, where permitted by law, to photograph their handwritten signature (specifically NOT a machine-signed or digital signature), and apply it to the completed absentee ballot request form
- The form is then attached to an email and transmitted through US Vote email system directly to their local election office.

Additional information about the PSE functionality is available here:

<https://www.usvotefoundation.org/photo-sign-email-absentee-ballot-request-online>

Voter Registration and Absentee Ballot Request

Federal Post Card Application (FPCA)

This form is for absent Uniformed Service members, their families, and citizens residing outside the United States. It is used to register to vote, request an absentee ballot, and update your contact information. See your state's guidelines at FVAP.gov.

Print clearly in blue or black ink, please see back for instructions.

1. Who are you? Pick one.

I request an absentee ballot for all elections in which I am eligible to vote AND: I am on active duty in the Uniformed Services or Merchant Marine -OR- I am an eligible spouse or dependent. I am a U.S. citizen living outside the country, and I intend to return. I am a U.S. citizen living outside the country, and my intent to return is uncertain. I am a U.S. citizen living outside the country, I have never lived in the United States.

Last name: Jane, First name: Jane, Middle name: E., Social Security Number: X X X X X 1 1 1 1, Birth date: 06 17 1980, Driver's license or State ID#

2. What is your address in the U.S. state or territory where you are registering to vote and requesting an absentee ballot?

Your voting materials will not be sent to this address. See instructions on the other side of form.

Street address: 311 Demo St, City, town, village: Testing Heights, County: Santa Cruz County, Apt #: Apt 3E, State: AZ, ZIP: 12345

3. Where are you now? You MUST give your CURRENT address to receive your voting materials.

Your mailing address. (Different from above): PO Box 448, U.S. Naval Base Okinawa, FPO, AP 65394, United Kingdom. Your mail forwarding address. (If different from mailing address):

4. What is your contact information? This is so election officials can reach you about your request.

Provide the country code and area code with your phone and fax number. Do not use a Defense Switched Network (DSN) number.

Email: abby.votero@gmail.com, Alternate email: avote@countme.com, Phone: + 8 1 2 3 - 0 3 6 4 - 5 9 9 0, Fax:

5. What are your preferences for upcoming elections?

A. How do you want to receive voting materials from your election office? (Select One) Mail, Email or online, Fax. B. What is your political party for primary elections? None

6. What additional information must you provide?

Puerto Rico and Vermont require more information, see back for instructions. Additional state guidelines may be found at FVAP.gov. You may also use this space to clarify your voter information.

Please send ballots to me at the indicated address For all elections this calendar year, including primaries, general and special elections

7. You must read and sign this statement.

I swear or affirm, under penalty of perjury, that:

- The information on this form is true, accurate, and complete to the best of my knowledge. I understand that a material misstatement of fact in completion of this document may constitute grounds for conviction of perjury.
I am a U.S. citizen, at least 18 years of age (or will be by the day of the election), eligible to vote in the requested jurisdiction, and
I am not disqualified to vote due to having been convicted of a felony or other disqualifying offense, nor have I been adjudicated mentally incompetent; or if so, my voting rights have been reinstated; and
I am not registering, requesting a ballot, or voting in any other jurisdiction in the United States, except the jurisdiction cited in this voting form.

Sign here X [Signature]

Jane

Today's date (MM/DD/YYYY) 02/20/2026

From
(Your name and mailing address)



U.S. Postage Paid
39 USC 3406

PAR AVION

International airmail postage is required if not mailed using the U.S. Postal Service APO/FPO/DPO system, or diplomatic pouch

OFFICIAL ELECTION MAIL

OFFICIAL ABSENTEE BALLOTING MATERIAL - FIRST CLASS MAIL

NO POSTAGE NECESSARY IN THE U.S. MAIL - DMM 703.8.0

To

(Fill in the address of your election office.
The address can be found online at FVAP.gov.)

CC
M M
MAN

Questions?
Email: vote@fvap.gov

- Your U.S. address is used to determine where you are eligible to vote absentee. For military voters, it is usually your last address in your state of legal residence. For overseas citizens, it is usually the last current ties with this address. DO NOT write a PO Box # in section 2.
 - Most states allow you to provide a Driver's License number or the last 4 digits of your SSN. New Mexico, Tennessee, and Virginia require a full SSN.
 - If you cannot receive mail at your current mailing address, please specify a mail forwarding address.
 - Many states require you to specify a political party to vote in primary elections. This information may be used to register you with a party.
 - **Section 6 Requirements:** If your voting residence is Vermont, you must acknowledge the following by writing in section 6: "I swear or affirm that I have taken the Vermont Voter's Oath."
 - If your voting residence is in Puerto Rico, you must list your mother's and father's first name.
 - We recommend that you complete and submit this form every year while you are an absentee voter.
- 2. Remember to sign this form!**
- 3. Return this form to your election official. You can find their contact information at FVAP.gov.**
- Remove the adhesive liner from the top and sides. Fold and seal tightly. If you printed the form, fold it and seal it in an envelope.
 - All states accept this form by mail and many states accept this form by email and fax. See your state's guidelines at FVAP.gov.

When completed, this form contains personally identifiable information and is protected by the Privacy Act of 1974, as amended.

Privacy Advisory

The public reporting burden for this collection of information, OMB Control Number 0704-0503, is estimated to average 15 minutes per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or burden reduction suggestions to the Department of Defense, Washington Headquarters Services, Directorate for Information Operations and Services, 1215 Jefferson Davis Highway, Arlington, VA 22202-4302, and to the Office of Management and Budget, Paperwork Project Director (0704-0187), Washington, DC 20503.

Agency Disclosure Statement

You can vote wherever you are.

1. Fill out your form completely and accurately.

ADDENDUM

REGISTRATION AND ABSENTEE BALLOT REQUEST - FEDERAL POST CARD APPLICATION (FPCA)

Name: Jane E. Test-FPCA
Contact Information: abby.votero@gmail.com +81 23-0364-5990 avote@countme.com +1 201-345-6677
State: AZ
County: Santa Cruz County

4. ADDITIONAL INFORMATION

Additional Note to Local Election Official:
Test Notes

My intention in filing this form is:
- New voter registration and ballot request

Jane

Signed: _____

Date: 02/20/2026
(MMDDYYYY)

Signed: _____

Not Required
(Witness/Notary and Address (if required))

Date: _____

(MMDDYYYY)


*2/20/26
MFW*



COMISIÓN ESTATAL
DE ELECCIONES DE
PUERTO RICO

JUNTA ADMINISTRATIVA DE VOTO AUSENTE Y VOTO ADELANTADO JAVAA

24 de abril de 2026


Leslie Ann López Cotto
Miembro Javaa-PPD

Asunto: Evaluación sobre el envío de solicitudes UOCAVA a través del sistema de la US VOTE FOUNDATION

Es importante señalar que el proceso vigente para solicitudes bajo la modalidad de UOCAVA reconoce como principio la **gestión directa del elector**, en armonía con las disposiciones del **Código Electoral de Puerto Rico de 2020 (Ley Núm. 58-2020)**.

En la práctica vigente, el elector puede acceder al sistema eRE, además de descargar el formulario correspondiente, imprimirlo, firmarlo y remitirlo junto con la documentación requerida, según aplique. Esto incluye identificación válida como identificación militar o de empleado federal, así como certificaciones adicionales conforme a la modalidad de voto solicitada, en cumplimiento con los mecanismos de verificación dispuestos por la Comisión.

Estos requisitos no constituyen meras formalidades, constituyen mecanismos esenciales de validación de identidad y elegibilidad, sino que responden al deber ministerial de la Comisión de **garantizar la pureza del proceso electoral y la correcta identificación del elector**.

En ese contexto, permitir que una entidad privada o tercero gestione o remita solicitudes en representación de los electores —como sería el caso de una compañía— podría plantear serias **interrogantes en cuanto a la autenticidad de las solicitudes, la verificación de identidad, la trazabilidad del trámite y la cadena de custodia de los documentos electorales**. Asimismo, dicha práctica podría entrar en conflicto con el requisito de solicitud directa del elector contenido en el marco legal vigente.

Por tanto, bajo el marco legal actual, **no se contempla la intermediación de terceros para el envío y conversión de las firmas en las solicitudes UOCAVA en sustitución**



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del elector, ni existe disposición que autorice a entidades privadas a asumir dicha función en representación del solicitante.

No obstante, de entenderse meritorio evaluar la implementación de alternativas tecnológicas o mecanismos de facilitación en el futuro incluyendo posibles plataformas de intermediación o asistencia digital ello requeriría necesariamente una revisión formal del marco legal y reglamentario vigente, así como **enmiendas específicas** que establezcan **salvaguardas robustas en cuanto a autenticación de identidad, consentimiento del elector, seguridad de la información y responsabilidad legal de las partes involucradas.**